

RUSSELL W. MILLS, PH.D.

CURRICULUM VITAE

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EDUCATION

Ph.D., Political Science. Kent State University (May 2011)
Master of Public Administration (MPA). University of Vermont (May 2007)
B.A., Political Science, Westminster College. *Summa Cum Laude* (May 2005)

ACADEMIC POSITIONS

Associate Professor, Department of Political Science, Bowling Green State University (May 2016-Present)
Assistant Professor, Department of Political Science, Bowling Green State University (2012-2016)
*Awarded Outstanding Early Career Award for Research Excellence (2016)
Instructor, Department of Political Science, Kent State University (2010)
Adjunct Professor, Department of Political Science, Westminster College (2009)

ADMINISTRATIVE POSITIONS

Research Fellow, Center for Regional Development, Bowling Green State University (February 2013-Present)
Voinovich Fellow, Voinovich School of Leadership and Public Affairs, Ohio University (2016-Present)
Faculty Associate for Community Engagement, Center for Community and Civic Engagement, Bowling Green State University (November 2013-Present)
Director, Chapman Learning Community, Bowling Green State University (May 2015-May 2016)
Fellow, Hubert Project, University of Minnesota (February 2015-November 2015)

PROFESSIONAL EXPERIENCE

Benefit-Cost Analysis Specialist, CTBXAviation (2012-Present)
Full service aviation consulting firm with expertise in air service development, economic impact analysis, and benefit-cost analysis in support of the Federal Contract Tower Program.

Policy Analyst, Office of Policy and Plans, Federal Aviation Administration (January 2011-July 2012)
Develop and evaluate agency-wide reauthorization proposals for political and policy implications. Coordinate with internal and external stakeholders to ensure communication of proposals to Department of Transportation, Office of Management and Budget, and Congress.

Public Policy Research Assistant, The Snelling Center for Government (2005-2007)
Performed analysis and research on several policy issues including health care, government reform, economic development, and education governance. Additionally, developed and hosted several public engagement forums to solicit expert and public input on policy issues.

Consultant, Lake Champlain Basin Program, Grand Isle, VT (2007)

Performed an economic analysis of all grants given since 1992. Developed a matrix to assess overall affect of each grant.

Consultant, Burlington International Airport, Burlington VT (2006-2007)

Conducted survey research and analysis for airport officials and presented findings to airport and airline officials in an attempt to open air service from Burlington to new markets.

RESEARCH INTERESTS

Aviation/Transportation Policy
Regulatory Governance Networks
Informal Communications in Politics
Distributive Policy Allocations

Executive-branch policymaking tools
Federal Rulemaking Process
Local Economic Development Strategies
Voluntary Self-Disclosure Programs

PEER-REVIEWED PUBLICATIONS

PRIVATE REGULATION AND GOVERNANCE

Mills, Russell W. 2016. “The Interaction of Private and Public Regulatory Governance: The Case of Association-Led Voluntary Aviation Safety Programs” *Policy & Society* 35(1): 43-55.

Mills, Russell W. and Dorit Reiss. 2014. “Secondary Learning and the Unintended Benefits of Collaborative Mechanisms: The Federal Aviation Administration’s Voluntary Disclosure Programs” *Regulation and Governance*. 8 (4): 437-454.

GOVERNANCE NETWORKS AND ACCOUNTABILITY

Mills, Russell W., Christopher Koliba, and Dorit Reiss. 2016. “Ensuring Compliance from 35,000 Feet: Accountability and Trade-Offs in Aviation Safety Regulatory Networks”. *Administration & Society*. doi:10.1177/0095399716656223

Mills, Russell W. and Christopher Koliba. 2015. “The Challenge of Accountability in Complex Regulatory Networks: The Case of the Deepwater Horizon Oil Spill.” *Regulation and Governance*. 9(1): 77-91.

Koliba, Christopher, Russell Mills and Azim Zia. 2011. “Accountability in Governance Networks: Lessons From Hurricane Katrina” *Public Administration Review*. 71(2): 210-220.

* Winner of 2011 Marshall Dimock Award for Best Article in PAR

LEGISLATIVE-EXECUTIVE INTERACTIONS

Mills, Russell W., Nicole Kalaf-Hughes, and Jason MacDonald. 2015. “Agency Policy Preferences, Congressional Letter-Marking and the Allocation of Distributive Policy Benefits”. *Journal of Public Policy*. doi:10.1017/S0143814X15000252.

Mills, Russell W. and Nicole Kalaf-Hughes 2015. “The Evolution of Distributive Benefits: The Rise of Letter-Marking in the United States Congress” *Journal of Economics and Political Science*. Vol. 22 (1): 35-58.

Mills, Russell W. 2013. "Congressional Modification of Benefit-Cost Analysis as a Vehicle for Particularized Benefits and a Limitation on Agency Discretion: The Case of the Federal Contract Tower Program". *Journal of Benefit-Cost Analysis*. 4(3): 301-333.

TRANSPORTATION AND ENVIRONMENTAL POLICY

Watts, Richard, Russell W. Mills, and Robert Fish. 2013. "The Highway Coalition Revisited: Using the Advocacy Coalition Framework to Explore the Content of the American Association of State Highway and Transportation Officials' Daily Transportation Update" *Public Voices*. 13(1): 79-100.

Farley, Josh, Russell Mills, and Christopher Koliba. 2007. "Opening the Policy Window for Ecological Economics: Katrina as a Focusing Event." *Ecological Economics*. 63(2) 344-354.

PEDAGOGICAL ARTICLES

Mills, Russell W. and Nicole Kalaf-Hughes 2016. "Multi-Course Simulations and Student Learning Enhancement" *Journal of Political Science Education*. DOI:10.1080/15512169.2015.1111801

RESEARCH GRANTS AWARDED AND MANAGED

CENTER FOR REGIONAL DEVELOPMENT

Economic Development Administration University Center Grant (Chicago Region). 2016-2021. Center for Regional Development. Principal Investigator. \$750,000.

Airport Cooperative Research Program Grant 03-29. Principal Investigator. 2013-2015. "Effects of Airline Industry Changes on Small- and Non-Hub Airports". \$300,000 (BGSU \$130,000)

Economic Development Agency Chicago Region University Center Grant. 2015-2016. Center for Regional Development. Principal Investigator. \$160,000.

DEPARTMENT OF POLITICAL SCIENCE

Social Science Research Council (SSRC) Anxieties of Democracy Program. Negotiating Agreement in Congress Grant. Co-Principal Investigator

2016-2017. "Vegan Pork: Congressional Letter-Marking and the Challenge of Negotiating Agreement in Congress" \$10,000.

IBM Center for the Business of Government Research Grant. Principal Investigator

2012. "Incident Reporting Systems: Lessons from the Federal Aviation Administration's Air Traffic Organization." \$20,000.

2010. "Voluntary Regulatory Partnership Programs with Industry: Lessons from the Federal Aviation Administration". \$20,000.

Dirksen Congressional Research Center. Co-Principal Investigator.

2016. "Behind "Enemy" Lines?: Congressional Detailees as an Indicator of Congressional Committee Capacity" (With Jennifer Selin). \$3,500.

2015. "Vegan Pork: Congressional Letter-Marking and the Allocation of Distributive Benefits" (With Nicole Kalaf-Hughes). \$3,500.

Building Strength Major Research Project Award. \$10,000. Bowling Green State University. January 2013-August 2013.

PROFESSIONAL REPORTS/SCHOLARSHIP OF ENGAGEMENT

William Spitz, Mitchell O’Conner, Russell W. Mills, Michael Carroll, and Sonija Murray. 2015. *Effects of Airline Industry Changes on Small- and Non-Hub Airports*. Washington DC: Transportation Research Board. ACRP Report 142.

Mills, Russell, Rebecca Carlson, and Jerry Zhao. 2015. U.S. Federal Budget Process E-Case. *Hubert Project*. <http://www.hubertproject.org/hubert-material/397/>

Mills, Russell W. 2013. “Incident Reporting Systems: Lessons from the Federal Aviation Administration’s Air Traffic Organization.” *IBM Center for the Business of Government*.

Mills, Russell W. 2010. “Voluntary Regulatory Partnership Programs with Industry: Lessons from the Federal Aviation Administration” *IBM Center for the Business of Government*.

BOOK CHAPTERS

Mills, Russell W. 2014. “Self-Regulation.” In *Science and Politics* ed. Brent Steel. Thousand Oaks, CA: SAGE Publications.

Mills, Russell W. 2014. “Hurricane Katrina.” In *Science and Politics* ed. Brent Steel. Thousand Oaks, CA: SAGE Publications.

BOOK MANUSCRIPTS UNDER DEVELOPMENT

Mills, Russell W. and Nicole Kalaf-Hughes. “Vegan Pork: Congressional Letter-Marking and the Allocation of Distributive Benefits”. Cambridge University Press.

WORKS UNDER REVIEW

Mills, Russell W. and Christopher Carrigan. “Structuring Rulemaking: The Effects of Organization on Rule Detail and Timeliness”

Mills, Russell W. and Jennifer Selin. (Revise and Resubmit) “Don’t Sweat the Details! Enhancing Congressional Committee Capacity Through The Use of Detailees”

Mills, Russell W. (Revise and Resubmit) “The Effect of Intracrisis Learning on Post-Crisis Network Reforms: Lessons from the Icelandic Volcanic Ash Crisis” *Public Administration*.

Mills, Russell W. “Transnational Business Governance and European Regulatory Integration: The Case of Single European Sky Implementation”. *Regulation & Governance*.

Mills, Russell W. and Dorit Reiss. "The Role of Trust in the Regulation of Complex and High-Risk Industries: The Case of the U.S. Federal Aviation Administration's Voluntary Disclosure Programs". Edited Volume by Edward Elgar on Trust and Regulation.

WORKING PAPERS

Mills, Russell W. and Jale Tosun. "IEA Oil Stockholding by Industry and the Role of Institutional Arrangements"

Mills, Russell W. "Transactional Authority and the Development of Performance Metrics"

INVITED PAPER PRESENTATIONS

Invited Presentation at the Causes and Consequences of Private Governance: The Changing Roles of State and Private Actors, The Mannheim Center for European Social Research, University of Mannheim, Germany. *The Interaction and Evolution of Private and Public Regulatory Governance. The Case of Association-Led Voluntary Aviation Safety Programs*. November 7, 2014.

Invited Presentation at Structure and Organization of Government Conference, The Hebrew University of Jerusalem. *The Effect of Agency Policy Preferences and Congressional Letter-Marking on the Allocation of Distributive Policy Benefits: Sequestration and the Federal Aviation Administration's Federal Contract Tower Program*. January 7th, 2014.

Invited Presentation at the University of California Hastings College of the Law. *Secondary Learning and the Unintended Benefits of Collaborative Mechanisms: The Federal Aviation Administration's Voluntary Disclosure Programs*. March 5th, 2013.

Invited Presentation at Westminster College. *Accountability in the Era of Governance Networks*. April 30, 2012.

Invited Presentation at the University of Vermont Transportation Research Center. *Get that Pig Off My Road, Bridge and Runway: The Effect of Pork and Politics on Transportation Funding in the 21st Century*. November 7, 2011.

CONFERENCE PAPER PRESENTATIONS

Mills, Russell W. and Christopher Carrigan. "Structuring Rulemaking: The Effects of Organization on Rule Detail and Timeliness" 2016 Annual Meeting of the American Political Science Association.

Mills, Russell W. and Niki Kalaf-Hughes. "Assessing the Effect of Technical and Political Complexity on Delay in the Rulemaking Process". 2016 Annual Meeting of the American Political Science Association.

Mills, Russell W. and Christopher Carrigan. "Making Lemons from Lemonade: Accounting for the Effects of Agency Capacity on Rulemaking Timeliness". 2016 Annual Meeting of the Midwest Political Science Association.

Mills, Russell W. and Niki Kalaf-Hughes. "Assessing the Effect of Technical and Political Complexity on Delay in the Rulemaking Process". 2016 Annual Meeting of the Midwest Political Science Association.

Mills, Russell W. and Jennifer Selin. "Behind "Enemy" Lines?: Congressional Detailees as an Indicator of Congressional Committee Capacity". 2016 Annual Meeting of the Western Political Science Association.

Mills, Russell W. "Transactional Authority and Technical Assistance Requests". 2016 Annual Meeting of the Western Political Science Association.

Mills, Russell W. and Nicole Kalaf-Hughes. "Agency Policy Preferences, Congressional Letter-Marking and the Allocation of Distributive Policy Benefits". 2015 Annual Meeting of the Midwest Political Science Association. *Nominated for Kenneth Meier Award for Best Paper in Bureaucratic Politics.

Mills, Russell W. "Transnational Business Governance and European Regulatory Integration: The Case of Single European Sky Implementation". 2015 Annual Meeting of the Law and Society Association. Seattle, WA.

Mills, Russell W. and Bill Spitz. "Effects of Airline Consolidation on Air Service at Small and Non-Hub Airports". 2015 AAAE National Air Service Conference. Tucson, AZ.

Mills, Russell W. and Bill Spitz. "Effects of Airline Consolidation on Air Service at Small and Non-Hub Airports". 2015 Transportation Research Board Annual Meeting. Washington, D.C.

Mills, Russell W. and Michael Carroll. "Expanding Air Service at Small and Non-Hub Airports," at a session of the 2015 Western Regional Science Association, Tucson, AZ.

Carroll, Michael and Russell W. Mills "Expanding Air Service at Small and Non-Hub Airports," at a session of the 2014 Australia New Zealand Regional Science Association, Christchurch, New Zealand.

Mills, Russell W. and Michael Carroll. "Reacting to Changes to Air Service," at a session at a session of the 2014 North American Regional Science Council, Washington, D.C..

Mills, Russell W. and Michael Carroll. "Market Changes in Air Service" Paper Presented at the 2014 Ohio Association of Economists and Political Scientists Annual Meeting, Perrysburg, OH.

Carroll, Michael and Russell W. Mills. "Organizing Air Service in Emerging Economic Spaces". Paper Presented at the 2014 International Geographers Union. Krakow, Poland.

Mills, Russell W., Dorit Reiss, and Christopher Koliba. "Ensuring Accountability at 35,000 feet: Accountability in Aviation Safety Regulation Networks." Paper Presented at the 2014 Western Political Science Association Annual Meeting. Seattle, WA.

Mills, Russell W., Nicole Kalaf-Hughes, and Jason MacDonald. "Agency Policy Preferences, Congressional Letter-Marking and the Allocation of Distributive Policy Benefits." Paper Presented at the 2014 Western Political Science Association Annual Meeting. Seattle, WA.

Mills, Russell W., Nicole Kalaf-Hughes, and Jason MacDonald. "Agency Policy Preferences, Congressional Letter-Marking and the Allocation of Distributive Policy Benefits." Paper Presented at the 2014 Midwest Political Science Association Annual Meeting. Chicago, IL.

Mills, Russell W. and Christopher J. Koliba. "The Challenge of Accountability in Complex Regulatory Networks: The Case of the Deepwater Horizon Oil Spill." Paper Presented at the 2013 American Society for Public Administration Annual Meeting. New Orleans, LA.

Mills, Russell W. "Benefit-Cost Analysis as a Congressional Limitation on Agency Decision-Making: The Case of the Federal Contract Tower Program." Paper Presented at the 2012 Association for Public Policy Analysis and Management Fall Research Conference, Baltimore, MD.

Mills, Russell W. "Fostering Bureaucratic Policy Learning Through Voluntary Regulatory Programs: The Case of the Federal Aviation Administration". Paper Prepared for the 2011 annual meeting of the American Political Science Association, Seattle, WA.

Mills, Russell W. "Regulatory Adaptation and Learning by Industry: The Federal Aviation Administration's Voluntary Safety Reporting Programs" Paper Presented at the 2010 annual meeting of the Midwest Political Science Association, Chicago, IL.

Mills, Russell W. and Ann Coleman. "Policy Invention in State Government: The Role of Nonpartisan Research Organizations and University Centers in Explaining Applications for the Federal Highway Administration's "Highways for Life" Program" Paper Presented at the 2010 annual meeting of the Midwest Political Science Association, Chicago, IL

Mills, Russell W. "The Development of Collaborative Regulatory Partnerships with Industry: A Historical Institutionalist Investigation of the Federal Aviation Administration's Voluntary Safety Reporting Programs" Paper Presented at the 2010 annual meeting of the Western Political Science Association, San Francisco, CA.

Mills, Russell W. "Safety Reform Within the Federal Aviation Administration: The Use of Collaborative Regulatory Partnerships with Industry" Paper Presented at the 2009 Association for Public Policy Analysis and Management Fall Research Conference, Washington D.C.

Mills, Russell, W., Renee J. Johnson, and David Randall. "The Role of Legislative Professionalism, Bureaucratic Capacity, and Gubernatorial Strength in State Government Performance" Paper Presented at the 2009 annual meeting of the Midwest Political Science Association, Chicago, IL.

Mills, Russell, W. "The Effect of Legislative Professionalism on Agenda Setting at the State Level" Paper Presented at the 2009 annual meeting of the Midwest Political Science Association, Chicago, IL.

Mills, Russell, W. "The Effect of Legislative Professionalism on Agenda Setting at the State Level" Paper Presented at the 2008 annual meeting of the American Political Science Association, Boston, MA.

TEACHING EXPERIENCE

Undergraduate

POLS 1100: Introduction to American Government (Fall 2016)
POLS 3310: State and Local Government (Fall 2012; Summer 2015-online)
POLS 3450: Legislative Process (Spring 2015; Fall 2016)

Graduate-Public Administration

POLS 6210 Administrative Theory and Behavior (Fall 2012; Fall 2013)
POLS 6260 Public Sector Personnel Management (Fall 2013)
POLS 6280 Public Sector Finance, Budgeting, and Decision-Making (Spring 2013; 2014; 2015)
POLS 6600 Local Economic Development (Service-Learning Course) (Spring 2013; Fall 2015)
POLS 6900 Public Administration Capstone (Spring 2014; Spring 2016)

Masters Thesis Committee Membership

Kuhn, Brian. Master of Public Administration Program. (2016-2017).
Wendt, Daniel. Master of Public Administration Program. (2015-2016).

Erickson, Brett. Master of Arts in Cross-Cultural and International Education (MACIE). (Spring 2014).

Service Learning Projects Managed

United Way of Greater Toledo Wood County Dental Needs Assessment. Fall Semester 2015.

United Way of Greater Toledo Pre-K Readiness Assessment. Fall Semester 2015.

Wood County Economic Development Industrial Zoning Map. Fall Semester 2015.

Toledo Metropolitan Area Council of Governments (TMACOG) Bowling Green Public Engagement Reports. Spring Semester 2014.

Bowling Green Workforce Needs Assessment for Bowling Green Community Development Foundation. Spring Semester 2013.

Bowling Green Buy Local Campaign for Bowling Green Community Development Foundation. Spring Semester 2013.

Wood County Regional Airport Alternative Revenue Study for Wood County Regional Airport Authority. Spring Semester 2013.

Wood County Coordinated Transit Plan for WSOS. Spring Semester 2013.

MEDIA APPEARANCES

Mills, Russell W., Nicole Kalaf-Hughes, and Jason MacDonald. "This is what will make it harder for Congress to pass a budget this fall". *Washington Post*. August 18, 2015.

Appearance on ABC 13 *Roundtable* with Jeff Smith. April 26, 2015.

<http://www.13abc.com/story/16525542/roundtable-with-jeff-smith>

Turner, Aimee. "Lessons Learned from FAA Incident Reporting" *Air Traffic Management*. December 18, 2013.

Kamensky, John. "From Air Travel to Food Safety, More Data Can be Misleading" *Government Executive*. December 11, 2013.

Troy, Tom. "Treeces Detail Part of Plan to Privatize Airport" *Toledo Blade*. December 5, 2013.

Appearance on ABC 13 *Roundtable* with Jeff Smith. November 17, 2013.

<http://www.13abc.com/story/16525542/roundtable-with-jeff-smith>

Ottney, Sarah. "Treeces Propose Plan to Operate Toledo Express Airport." *Toledo Free Press*. November 7, 2013.

Appearance on *Leading Edge* with Jerry Anderson. October 6, 2013.

<http://www.toledonewsnow.com/story/23612196/leading-edge-with-jerry-anderson-october-6-2013>

Sherkat, Mojgan. "Former FAA Employee: Legislators Influenced by Self-Interest" WTOL News. October 3, 2013. <http://www.toledonewsnow.com/story/23606585/former-faa-employee-legislators-influenced-by-self-interest>

Kendall, Steve. "The Economics and Politics of Fracking" WBGU TV Northwest Ohio Journal. August 22, 2013. <http://video.wbgu.org/video/2365058897/>

Levin, Alan. "Imperiled Towers Fall in Safety for Low-Traffic Airports" *Bloomberg News*. April 3, 2013.

Appearance on ABC 13 Toledo Roundtable with Jeff Smith. November 4, 2012.
<http://www.13abc.com/story/16525542/roundtable-with-jeff-smith>

Moore, Martha. 2012. "Romney Brings Auto Back to Center of Campaign" *USA Today*. November 11.

Hallet, Joe. 2012. "2012 Presidential Race Could be Decided by Coal and Cars" *Columbus Dispatch*. October 28.

Hallet, Joe. 2012. "GOP's Rural Edge vs. Toledo Unions" *Columbus Dispatch*. October 18.

Appearance on *Federal News Radio's The Morning Drive*. Discussed findings of IBM Center for the Business of Government Report. September 27, 2010. Available at:
<http://www.federalnewsradio.com/?nid=15&sid=2063271>

ACADEMIC SERVICE

Department

- Graduate Committee 2012-Present
- Merit Committee 2016-Present
- Chair, MPA/FIAD Instructor Search Committee 2015
- Public Law Search Committee 2015
- Fire Administration Program Director Search Committee 2012-2013
- Pi Sigma Alpha Faculty Advisor 2012-2013

University

- Co-facilitator, Service-Learning Faculty Learning Community, 2016-2017
- Center for Community and Civic Engagement Deliberative Dialogues Facilitator 2016-2017
- Graduate College Distinguished Dissertation Award Review Committee. 2016.
- Office of Service Learning Civic/Community Engagement Committee 2015-Present
- Faculty Representative, Carnegie Classification for Community Engagement Committee 2014-Present
- Faculty Committee on Professional Affairs 2014-Present
- University Representative for Toledo Metropolitan Area Council of Governments (TMACOG) 2014
- Aviation Department Request for Proposals Review Panel 2013
- Faculty Senate 2013-2014
- Paul Coverdell Peace Corps Fellow Program Expansion Committee 2012

Community

- BGSU Representative to Northwest Ohio Regional Economic Development (NORED) 2016-Present
- BGSU Representative for Toledo Metropolitan Area Council of Governments (TMACOG) 2013-Present
- 2045 Transportation Plan Steering Committee Member
- WSOS Coordinated Public Transit Plan Steering Committee 2013-Present

Professional

- Chair of the Law and Society Association Collaborative Research Network for Regulation and Governance (2016-Present)
- Reviewer for *American Political Science Review*, *Regulation & Governance*, *Legislative Studies Quarterly*, and *International Journal of Applied Aviation Studies*.
- Executive Board Member, Ohio Association of Economics and Political Science

HONORS AND AWARDS

Bowling Green State University Outstanding Early Career Award Nominee. 2015. Given to outstanding early career faculty who have excelled in their scholarly endeavors.

American Public Administration Society Marshall Dimock Award 2012. For best lead article in Public Administration Review in 2011 for “Accountability in Governance Networks: Lessons From Hurricane Katrina”

University of Vermont Marshall E. Dimock Distinguished Alumni Award. 2014. For an alumni dedicated to the advancement of the field of Public Administration.

BGSU Master Teacher Award Nominee. 2014. Student-driven award designed to celebrate the accomplishments and dedication of BGSU faculty.

BGSU Office of Service Learning Faculty Excellence Award Nominee. 2014 and 2015.

University Fellowship, Kent State University. Given annually to one graduate student in each college of Kent State University. August 2010-May 2011.

Best Paper Award from Johnson Institute for Responsible Leadership: University of Pittsburgh Graduate School of Public and International Affairs. “Accountability in Governance Networks: Lessons from Hurricane Katrina” (with Christopher Koliba). 2007-2008.

Second Place FAA Airport Design Competition for Universities. “Developing An Integrated System to Prevent Wildlife Strikes at Civil Airports”.

Marshall E. Dimock Award, University of Vermont. \$1,000 Recognition of academic and scholarly activities, commitment and vision, professional achievement, and advancement of ethical principals within the field of public administration. 2007.

PROFESSIONAL MEMBERSHIPS

Public Management Research Association
American Society for Public Administration
Law and Society Association
Structure and Organization of Government Association
Transportation Research Board
American Political Science Association
Midwest Political Science Association
Western Political Science Association
Ohio Association of Economics and Political Scientists